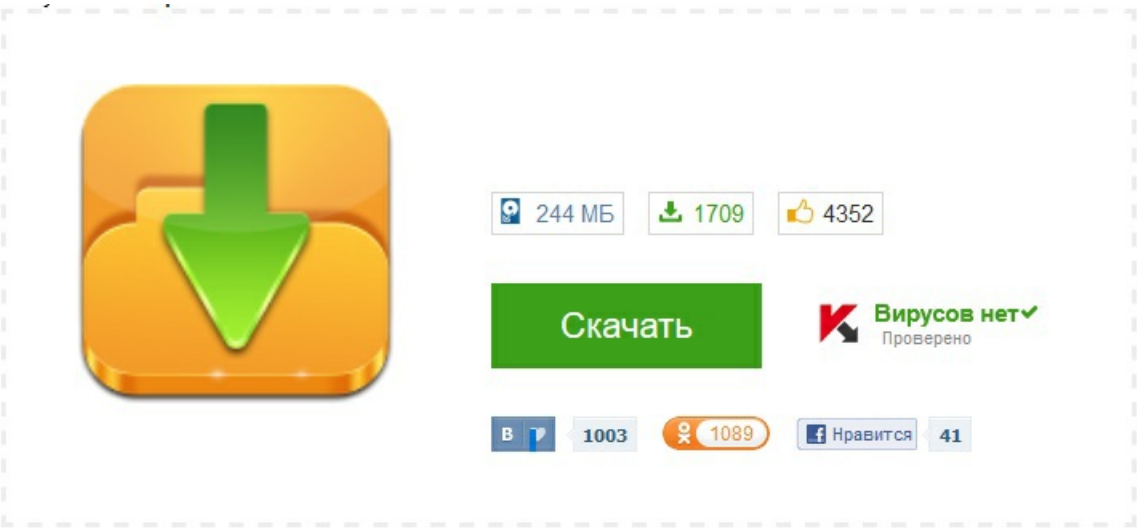форма правления